



IN THE SUPERIOR COURT OF STATE OF ARIZONA IN AND FOR THE COUNTY OF YAVAPAI

STATE OF ARIZONA,	Cause No. P1300CR20081339
Plaintiff,	The Honorable Warren Darrow
v. STEVEN CARROLL DEMOCKER,	STATE'S MEMORANDUM RE EX PARTE COMMUNICATIONS
Defendant.	FILED UNDER SEAL

The State of Arizona, by and through Sheila Sullivan Polk, Yavapai County Attorney, and her deputy undersigned, hereby submits its Memorandum Regarding Ex Parte Communications relative to the State's recently-filed Motion for Determination of Counsel and Defendant's Position on State's Motion for Determination of Counsel.

MEMORANDUM OF POINTS AND AUTHORITIES

Law and Argument

The State objects to any ex parte communication between Defendant, his counsel, and this Court relating to defense counsels' continued representation in light of the insurance issues. Defendant seeks future permission to communicate with this Court in an ex parte manner regarding this issue. It simply cannot be done.

A lawyer's ethical obligation prevents him from communicating ex parte with the RECENED

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trial judge. ER 3.5 of Arizona Supreme Court Rule 42, Rules of Professional Conduct, provides that a lawyer shall not communicate ex parte with a judge during the proceedings unless authorized to do so by law or court order. The 2003 comment to the rule refers lawyers to the Code of Judicial Conduct, [former] Canon 3(B)(7) for authorized *ex parte* communications.

The provisions relating to a judge's authority to entertain ex parte communications is now found in Rule 81, Arizona Code of Judicial Conduct, Canon 2, Rule 2.9. (Amended 2009). As applicable to this proceeding, that Rule provides: "(A) A judge shall not initiate, permit, or consider ex parte communications, or consider other communications made to the judge outside the presence of the parties or their lawyers, concerning a pending or impending matter, except as follows: ... (5) a judge may initiate, permit, or consider any ex parte communication when expressly authorized by law to do so." This is the only exception to the rigid bar on ex parte communications which could potentially be construed to allow Defendant to communicate with the Court in this fashion.

In *State v. Apelt*, 176 Ariz. 349, 861 P.2d 634 (1993) the Supreme Court found that there was no constitutional, statutory or case law authority for granting the capital defendant an ex parte hearing regarding the need for expert assistance and denied the defendant's request.

Michael requested that the trial court hold an *ex parte* hearing so he could present a request for expert assistance under A.R.S. § 13-4013 without "tipping his hand" to the prosecution. The trial court denied the request, noting that there was no authority for such a hearing. Therefore, it would violate Canon 3(A)(4) of the Code of Judicial Conduct, which forbids *ex parte* proceedings except where authorized by law. Defendant claims that this denial was error and deprived him of the opportunity to request expert assistance.

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We agree with the trial court that there is no authority for granting an indigent defendant an *ex parte* hearing regarding his or her need for expert assistance. None of the cases cited by defendant establishes such a right. Federal cases are not helpful because 18 U.S.C. § 3006A(e) expressly authorizes *ex parte* applications and proceedings in federal court. We are aware of no comparable state statute. Nor do we believe that a reference to *ex parte* proceedings in *State v. Fisher*, 152 Ariz. 116, 118, 730 P.2d 825, 827 (1986) is authority for a *right* to such proceedings.

[28] [29] In addition, we do not believe that the Fourteenth Amendment's guarantees of due process and equal protection encompass such a right. Neither due process nor equal protection requires that the state equalize the resources of the indigent and the wealthy defendant. *Ross v. Moffitt*, 417 U.S. 600, 616, 94 S.Ct. 2437, 2447, 41 L.Ed.2d 341 (1974). Rather, they guarantee the indigent an opportunity to present his or her claims adequately and fairly. *Id.* To put it another way, they assure the indigent defendant access to the "basic tools" of an adequate defense. *Ake v. Oklahoma*, 470 U.S. 68, 77, 105 S.Ct. 1087, 1093, 84 L.Ed.2d 53 (1985).

176 Ariz. at 364-65, 861 P.2d 650.

Defendant attempts to bring the current issue under this "authorized by law" exception by citing to Rules of Professional Conduct, specifically ER 1.6 relating to confidentiality of information. However, nothing in that Rule specifically allows ex parte communications relating to such matters. In fact, defense counsel is specifically <u>authorized</u> to reveal such information relating to their representation of Defendant to establish a claim or defense to the allegations which have been raised or to respond to allegations concerning the representation of the client. ER 1.6(d)(4).

What is particularly disconcerting is that an ex parte contact could require reversal of a jury verdict. In *McElhanon v. Hing*, 151 Ariz. 403, 728 P.2d 273 (1986) the Supreme Court looked long and hard at the ex parte conference held between judgment creditor, judgment creditor's attorney, and the trial court. The trial judge initiated the ex parte conference in order to explain the absence of his belief that the creditor's attorney was guilty of ethical improprieties. The court even obtained the consent of adverse counsel. However, during the

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ex parte conference counsel expanded the subject of the conference by accusing defendant and his counsel of perjury. The Supreme Court held that the ex parte conference was improper.

151 Ariz. at 409, 728 P.2d at 279.

Before making its final determination whether reversal was required, however, the Court considered (1) presumed prejudice; (2) appearance of impropriety; and (3) actual prejudice. Finding that no actual prejudice existed, the reversal ordered by the Court of Appeals because of the ex parte communications was vacated. However, various other factors mitigating the ex parte contact which are not present in the instant matter were considered by the Supreme Court before it made its ultimate decision. The State prefers to avoid any potential claim of error or reversal on appeal of Defendant's conviction.

Conclusion

"The participation in the actual decision making process by only one party to a controversy is inimical to the notions of fairness which underlie the due process of law."

Western Gillette, Inc. v. Ariz. Corporation Comm., 121 Ariz. 541, 542-43, 592 P.2d 375, 376
77. Absent lawful authority authorizing such ex parte communication, Defendant should be prevented from addressing the Court without the State's opportunity to be heard.

RESPECTFULLY SUBMITTED this 15 July, 2010

Sheila Sullivan Polk
YAVAPAI COUNTY ATTORNEY

By:

oseph C. Butner

Depoty County Attorney

COPIES of the foregoing delivered this day of July, 2010 to:

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